

Boulder Rural Fire Protection District
Boulder County, Colorado

**Annual Financial Report and
Independent Auditors' Report**

December 31, 2023 and 2022




Table of Contents


	Page
INDEPENDENT AUDITORS' REPORT	i-ii
Management's Discussion and Analysis	iii-xii
BASIC FINANCIAL STATEMENTS:	
<i>Government-Wide Financial Statements:</i>	
Statements of Net Position	1
Statements of Activities	2
<i>Fund Financial Statements – Governmental Funds:</i>	
Governmental Fund Balance Sheets and Reconciliations to the Government-wide Statements of Net Position.....	3
Statements of Revenues, Expenditures and Changes in Fund Balances – Governmental Fund	4
Reconciliations of the Statements of Revenues, Expenditures and Changes in Fund Balances of the Governmental Fund to the Government-wide Statement of Activities	5
NOTES TO THE BASIC FINANCIAL STATEMENTS	6-28
REQUIRED SUPPLEMENTARY INFORMATION:	
Statement of Revenues, Expenditures and Changes in Fund Balance – Actual and Budget– General Fund.....	29
Schedule of Proportionate Share and Changes in Net Pension Asset/Liability and Related Ratios – Volunteer Plan	30
Schedule of Employer Contributions – Volunteer Plan	31
Schedule of Changes in Net Pension Liability and Related Ratios—Last 10 Years – Statewide Defined Benefit Plan.....	32
Schedule of the Employer Contributions – Statewide Defined Benefit Plan	33



Independent Auditors' Report

1221 W. Mineral Avenue, Suite 202
Littleton, CO 80120

 303-734-4800

 303-795-3356

 www.HaynieCPAs.com

To the Board of Directors
Boulder Rural Fire Protection District

Opinions

We have audited the accompanying financial statements of the governmental activities and the major fund of Boulder Rural Fire Protection District (the "District") for the year ended December 31, 2023 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of Boulder Rural Fire Protection District, as of December 31, 2023, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Boulder Rural Fire Protection District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Boulder Rural Fire Protection District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Boulder Rural Fire Protection District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Boulder Rural Fire Protection District's ability to continue as a going concern for a reasonable period of time.

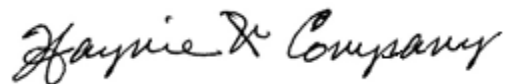
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Report on Summarized Comparative Information

We have previously audited Boulder Rural Fire Protection District's 2022 financial statements, and our report dated July 25, 2023, expressed an unmodified opinion on those financial statements. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2022, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule for the General Fund and pension schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Littleton, Colorado
June 26, 2024

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

This section of the annual financial report offers readers of the Boulder Rural Fire Protection District's (the "District") financial statements management's discussion and analysis of the District's financial performance during the year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with additional information furnished in the District's financial statements, which immediately follow this section.

Background Information

The District was created in 1957 by a number of citizens concerned about fire protection for their homes and businesses. The predominant fund approach for the District was comprised of two basic funds - the General Fund and a Volunteer Firefighters' Pension Fund.

On May 7, 1995 the taxpayers approved a ballot question to remove the TABOR limits that were imposed on the District in 1992. In May 1995, the voters approved a 2.0 mill increase to hire the District's first full-time career firefighters and on May 2, 2006, the voters approved a mill levy increase of 4.0 mills. In November 2015, the voters approved a mill levy increase of 4.0 mills. The final mill levy for the District was set at 15.747 mills for 2023.

Financial Highlights

- The District's net position increased \$687,057 during 2023.
- Property Tax Revenues accounted for \$5,199,044 or 92% of total revenues. Investment income and Other income accounted for \$444,999 or 8% of total revenues of \$5,644,043.
- The District had \$5,106,718 in expenses related to governmental activities; only \$179,267 of these expenses were offset by program specific charges for services. General revenues of property, and specific ownership taxes combined with interest and other revenues were used to provide for these governmental activities.
- The District had asset additions of \$162,002 during 2023.
- The District had asset deletions of \$29,535 during 2023.
- The District had no outstanding long-term debt at 2023 year-end.
- The District had a personnel policy change in compensated absences. Prior to fiscal year 2023, compensated absences were accrued at 33% of employee balances. For fiscal year 2023 going forward, compensated absences are accrued at 100% of employee balances. The current year additions were \$183,638.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

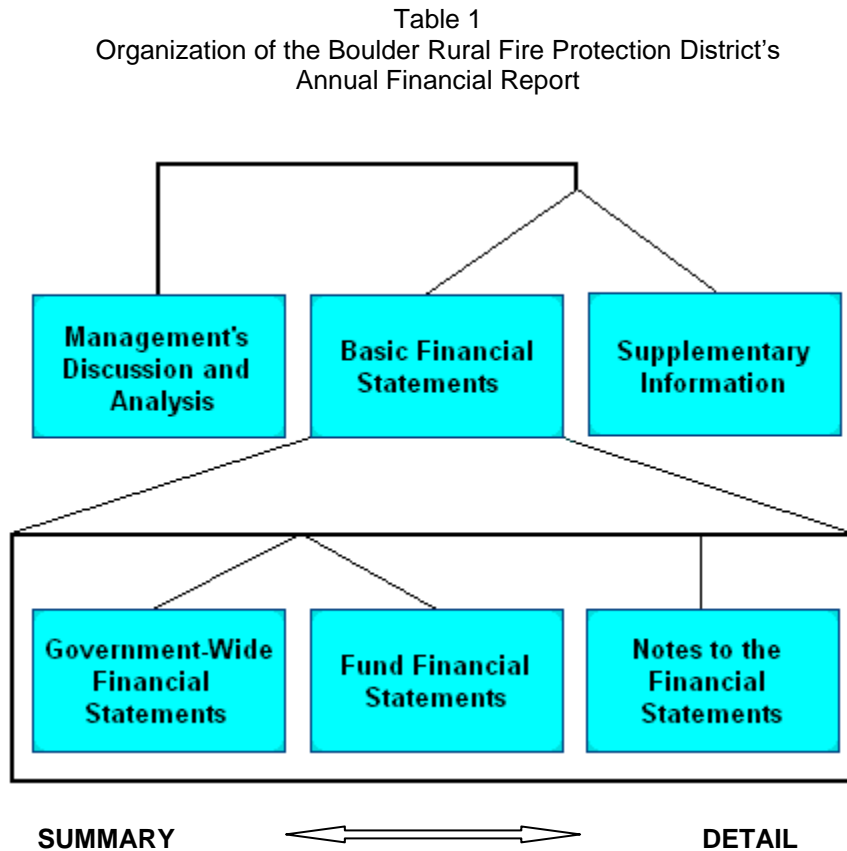
Overview of the Financial Statements

This annual financial report consists of three parts: management's discussion and analysis, the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District.

- The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.
- The governmental funds statements tell how basic services such as fire protection were financed in the short-term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

Detailed in the following diagram are how the various parts of this annual report are arranged and related to one another.



**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

Table 2 below summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the two types of financial statements, government-wide and fund, found in the basic financial statements.

**Table 2
Major Features of the Government-wide and Fund Financial Statements**

	Government-wide Statements	Fund Financial Statements
		Governmental Funds
Scope	Entire District (except fiduciary funds)	The activities of the District which are not proprietary or fiduciary.
Required Financial Statements	Statement of Net Position Statement of Activities	Balance Sheet Statement of Revenues, Expenditures, and Changes in Fund Balances
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus
Type of asset/liability information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included.
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable.

Government-wide Statements

The government-wide statements are designed to provide readers a broad overview of the District's finances, in a manner similar to a private-sector business. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

The *statement of net position* presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. To assess the District's overall health, the reader needs to consider additional non-financial factors such as the condition of buildings and equipment.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (*governmental activities*). Included in governmental activities are most of the District's basic services such as fire protection.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or major funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. The District has one governmental fund.

- *Governmental fund:* Most of the District's basic services are included in a governmental fund, which generally focuses on (1) inflows and outflows of cash and other financial assets and (2) balances remaining at year-end which are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine financial resources that may be available in the near term to finance the District's programs. Because this information does not encompass the long-term focus of the government-wide statements, a reconciling schedule is included on the governmental fund statements explaining the relationship (or difference) between them.

The Boulder Rural Fire District maintains one individual governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund which is considered a major fund.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This includes the required general fund budgetary comparison schedule, and the required pension information schedules.

Financial Analysis of the District as a Whole

Net Position and Changes in Net Position

The District's combined net position was greater on December 31, 2023, than it was the year before, increasing by 6% to \$12,207,989. This increase in the District's financial position came from its governmental activities. Table 3 provides a summary of the District's net position at December 31:

**Table 3
Condensed Statement of Net Position**

	2023	2022
Assets		
Current Assets	\$13,027,558	\$10,524,145
Net pension asset	-	1,416,283
Capital assets, net	5,646,295	5,865,029
Total assets	18,673,853	17,805,457
Deferred outflows of resources	1,563,990	890,969
Liabilities		
Current liabilities	158,125	112,806
Noncurrent liabilities	1,416,988	854,502
Total liabilities	1,575,113	967,308
Deferred inflows of resources	6,454,741	6,208,186
Net position		
Net investment in capital assets	5,646,295	5,865,029
Restricted for Emergencies	174,700	168,600
Unrestricted	6,386,994	5,487,303
Total Net Position at December 31	\$12,207,989	\$11,520,932

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

Table 4 provides a summary of the changes in net position. Following Table 4 is specific discussion related to overall revenues and expenses.

**Table 4
Condensed Statement of Activities**

	2023	2022
<u>Revenues</u>		
Program revenues		
Charges for services	\$ 179,267	\$ 218,018
General revenues		
Property taxes and specific ownership	5,199,044	5,230,164
Earnings on investments	351,335	110,917
Other	64,129	60,811
	Total revenues	Total revenues
	\$ 5,793,775	\$ 5,619,910
<u>Expenses</u>		
Personnel	3,719,137	2,682,578
Administration	395,352	367,487
Office expenses	91,143	91,306
Operations	762,409	812,618
Training	138,677	125,010
	Total expenses	Total expenses
	5,106,718	4,084,999
Increase in net position	\$ 687,057	\$ 1,534,911

Property and specific ownership taxes account for most of the District's revenue, contributing .89 cents for every dollar raised (see Table 5) displayed on the following page. Another .11 cents came from charges for services with the remainder from contributions, earnings on investments and miscellaneous sources.

The District expenses predominantly relate to fire protection and emergency medical services, which includes administration, firefighting, ambulance, prevention, communication, and vehicle and facility maintenance. Given that the District is a service organization providing fire protection, the majority of the expenses are salaries and related employee benefits.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

Detailed below in Tables 5 and 6 are charts displaying revenues by sources and expenses by program for the total District.

**Table 5
Sources of Revenues**

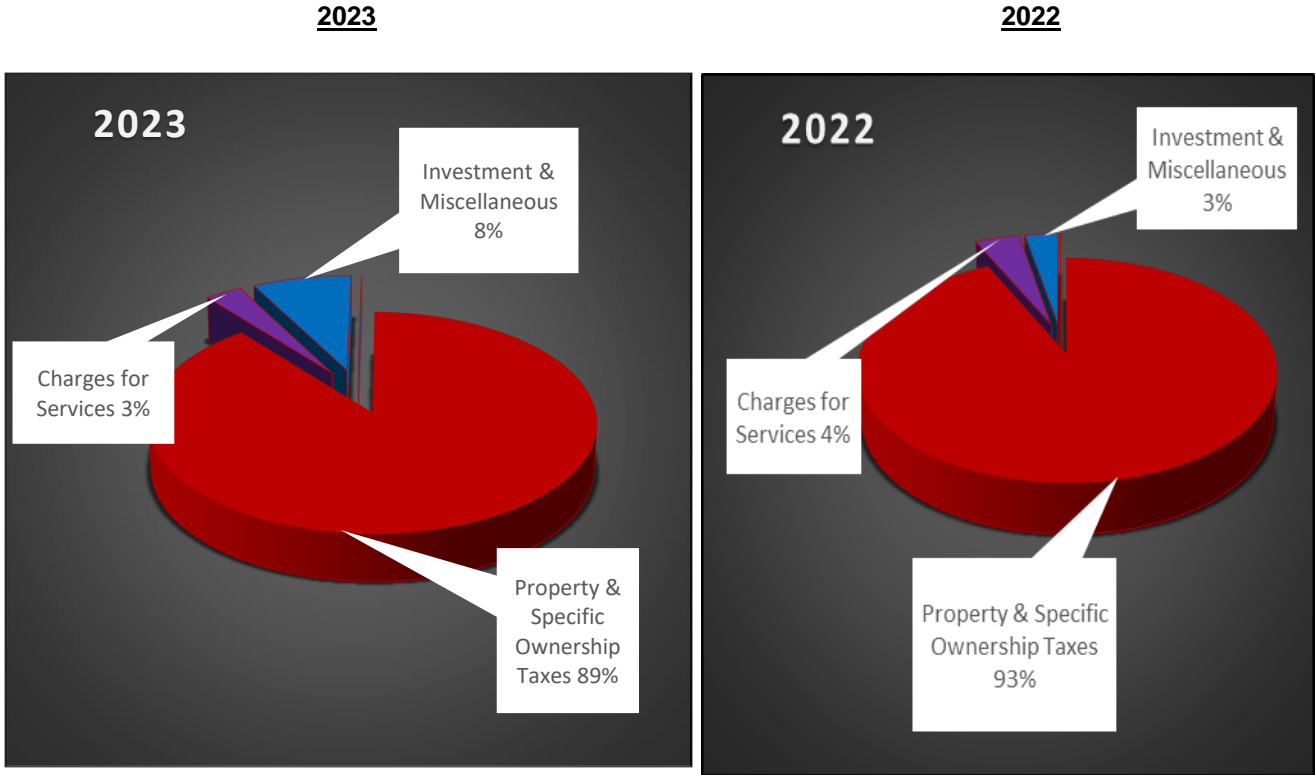
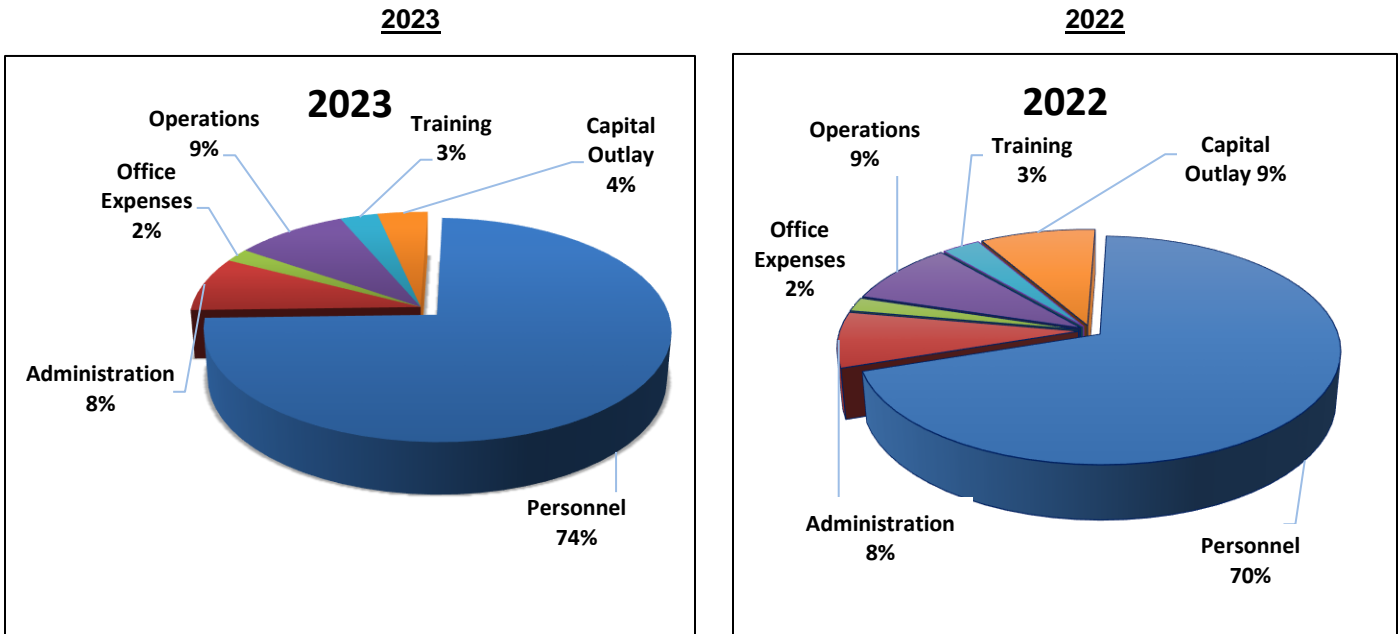


Table 6

Expenses



**Boulder Rural Fire Protection District
Management’s Discussion and Analysis
For the Year Ended December 31, 2023**

Governmental Activities

The increase in net position for governmental activities was \$687,057 for 2023.

The governmental funds monitor cash resources and expenditures. Capital outlay for 2023 was \$162,002. There were \$29,535 of capital disposals in 2023.

As reflected on the reconciliation of general fund revenues and expenditures to the government-wide statement of activities (page 5 of financials), the net difference between capital outlays and depreciation expenses was \$-189,199 for 2023.

The statement of activities shows the cost of program services and the related charges for services and grants offsetting those costs. Table 7 reflects each program’s total cost and net cost of services. That is, it identifies the cost of these services supported by unrestricted property taxes.

**Table 7
Net Cost of Governmental Activities**

	2023 Total Cost of Services	2023 Net Cost of Services
Personnel	\$ 3,719,137	\$ 3,719,137
Administration	395,352	216,085
Office expense	91,143	91,143
Operations	791,944	791,944
Training	138,677	138,677
Total	\$ 5,136,253	\$ 4,956,986

Financial Analysis of The District’s Funds

General Fund

The general fund was established and is continually funded to provide for the daily activities, salaries, expenses, and operating costs of the District. This fund provides for the functional areas of the organization - personnel, administration, office expense, operations, and training. The general fund also provides for such other items as insurance, utilities, and other costs the District incurs. The primary funding source for the general fund is taxation of real property. Other sources of income for the general fund include earnings on investments, grants, charges for services, and miscellaneous revenues. Investment earnings increased in 2023 due to higher rates of returns on some of the funds invested in COLOTRUST. The primary projects or program efforts for establishing needed funding during 2023 were:

1. Salaries and benefits for all existing full-time personnel of the District.
2. Normal operational costs of the District.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

General Fund Budgetary Highlights

The District's budget is prepared according to Colorado law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The District's budget for the general fund anticipated that revenues combined with other financing sources would exceed expenditures with an increase in fund balance. Actual results for the year show a \$1,168,929 increase in fund balance. A few of the factors contributing to this:

1. Personnel Services actuals were under budget in several categories. Some the highlights include: Parental Leave (funds were budgeted but no personnel took parental leave in 2023), Acting Pay was under budget, the portion the District contributes to employees' 457 Plans, which was a new program in 2023, came in under budget, actual salaries for personnel were lower than budgeted for, and actual health, dental, and vision costs were lower than anticipated.
2. Investment income was higher than the budget due to higher investment returns from funds invested in COLOTRUST.
3. Capital Outlay actuals were lower than budgeted for mainly due to a new tender truck budgeted for in 2023 was not purchased.

It should be noted that the District's budget format is designed to establish and monitor divisional functions of the Fire District's operations to align expenses more closely with the areas of responsibility. These divisions are set up as cost centers for accountability in each of the following areas:

- Personnel
- Administration
- Office Expense
- Operations
- Training

The District must maintain a 3% emergency reserve as a part of the TABOR Amendment (Taxpayer Bill of Rights). On December 31, 2023, the District's TABOR reserve amounted to \$174,700.

Capital Assets and Debt Administration

Capital Assets

By the end of 2023, the District had net invested \$5,646,295, in a broad range of capital assets, including land, buildings, site improvements, vehicles and other equipment. There was \$29,535 in net deletions (See Table 8). This amount represents a net decrease of \$218,734 or 4% from last year.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

**Table 8
Capital Assets (Net of Depreciation)**

	Activities		% of Change 2022-2023
	2023	2022	
Land	\$ 450,000	\$ 450,000	0.0%
Buildings and improvements	5,598,239	5,569,236	1.0%
Vehicles	3,172,233	3,478,168	-9.0%
Machinery & Equipment	436,137	418,215	4.0%
Radios	209,303	191,047	10.0%
Medical Equipment	91,713	91,713	0.0%
Office Equipment	30,815	30,815	0.0%
Accumulated Depreciation	<u>(-4,342,145)</u>	<u>(-4,364,165)</u>	<u>-1.0%</u>
Total	\$ 5,646,295	\$ 5,865,029	-4.0%

Long-Term Debt

There was no long-term debt incurred by the District in 2023.

Defined Benefit Pension Plans

Volunteer Pension Plan

At December 31, 2023, the District reported a Net Pension Liability for the Volunteer Pension Plan of \$772,167. This amount represents the present value of projected future benefits to volunteers based on their past service, less the current assets in the plan.

Present Value of Future Benefits - Plan Assets = Net Pension Liability/(Asset)

When reviewing the plan, the actuarial study determines the annual contribution required to meet the future liability. At December 31, 2022, the District's actuarially determined contribution ("ADC") to the Volunteer Firefighter Pension Plan was \$78,398. Actual contributions in 2023 totaled \$108,098. \$29,700 in excess of the ADC contributed by the State. The District's most recent actuarial study indicated that the current levels of contributions to the plan are adequate to support the present plan. Should the District continue to contribute at a rate above the ADC, the plan will be fully funded earlier than necessary.

Contributions to the Plan from the District were \$78,398 and from the State of Colorado were \$29,700 for the year ended December 31, 2023.

Statewide Defined Benefit Pension Plan

The SWDB Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Employer contribution rates for the SWDB Plan are set by state statute. Member contribution rates can be amended by state statute or election of the membership. In 2014, the members elected to increase the member contribution rate to the SWDB Plan beginning in 2015. Member contribution rates will increase 0.5 percent annually beginning in 2021 through 2022 to a total of 12 percent of pensionable earnings thereafter. Employer contributions increase 0.5 percent starting in 2021 annually through 2030 and thereafter to a total of 13% of pensionable earnings resulting in a combined contribution rate of 25 percent in 2030. In 2023 the District contributed 9.5% for FPPA contributions, and 3.4% for Death & Disability insurance on behalf of its members.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2023**

Contacting the District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Boulder Rural Fire Protection District at 6230 Lookout Road, Boulder, Colorado 80301.

Basic Financial Statements

Boulder Rural Fire Protection District
Statements of Net Position
December 31, 2023 and 2022

	Governmental Activities	
	2023	2022
Assets		
Cash and investments	\$ 6,707,848	\$ 5,501,713
Receivables		
Property taxes	6,149,030	4,976,710
Accounts	41,725	30,146
Leases	118,063	-
Prepaid items	10,892	15,576
Net pension asset - SWDB pension	-	1,416,283
Capital assets, not being depreciated	450,000	450,000
Capital assets, being depreciated, net	5,196,295	5,415,029
Total assets	18,673,853	17,805,457
Deferred Outflows of Resources		
Pension related amounts - volunteer pension fund	38,413	87,924
Pension related amounts - SWDB	1,473,947	803,045
Total deferred outflows of resources	1,512,360	890,969
Liabilities		
Accounts payable	36,663	54,262
Accrued expenses	121,462	58,544
Noncurrent liabilities		
Net pension liability - volunteer pension	772,167	614,953
Net pension liability - SWDB pension	221,634	-
Accrued compensated absences	423,187	239,549
Total liabilities	1,575,113	967,308
Deferred Inflows of Resources		
Deferred property taxes	6,149,030	4,976,710
Deferred lease payments	116,845	-
Pension related amounts - volunteer pension fund	-	76,402
Pension related amounts - SWDB	137,236	1,155,074
Total deferred inflows of resources	6,403,111	6,208,186
Net Position		
Investment in capital assets	5,646,295	5,865,029
Restricted for emergencies	174,700	168,600
Unrestricted	6,386,994	5,487,303
Total net position	\$ 12,207,989	\$ 11,520,932

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Statements of Activities
For the Year ended December 31, 2023
(with comparative totals as of December 31, 2022)

<u>Functions/Program Activities:</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>	
		<u>Charges for Services</u>	<u>Operating Grants and Contribution</u>	<u>Capital Grants and Contribution</u>	<u>Governmental Activities</u>	
					<u>2023</u>	<u>2022</u>
Primary government						
Governmental Activities						
Personnel services	\$ 3,719,137	\$ -	\$ -	\$ -	\$ (3,719,137)	\$(2,688,578)
Administration	395,352	179,267	-	-	(216,085)	(149,469)
Office expense	91,143	-	-	-	(91,143)	(91,306)
Operations	791,944	-	-	-	(791,944)	(812,618)
Training	138,677	-	-	-	(138,677)	(125,010)
Total governmental activities	<u>\$ 5,136,253</u>	<u>\$ 179,267</u>	<u>\$ -</u>	<u>\$ -</u>	(4,956,986)	(3,866,981)
General revenues:						
Property taxes					4,970,402	5,006,171
Specific ownership taxes					228,642	223,993
Investment income					351,335	110,917
Other					<u>93,664</u>	<u>60,811</u>
Total General Revenues					<u>5,644,043</u>	<u>5,401,892</u>
Change in net position					687,057	1,534,911
Net position - beginning of year					<u>11,520,932</u>	<u>9,986,021</u>
Net position - end of year					<u>\$ 12,207,989</u>	<u>\$11,520,932</u>

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Governmental Fund Balance Sheets and
Reconciliation of the Governmental Fund Balance Sheets
with the Government-Wide Statements of Net Position
December 31, 2023 and 2022

	General Fund	
	2023	2022
Assets		
Cash and investments	\$ 6,533,148	\$ 5,333,113
Cash and investments restricted	174,700	168,600
Property taxes receivable	6,149,030	4,976,710
Accounts receivable	41,725	30,146
Lease Receivable	118,063	-
Prepaid expenses	<u>10,892</u>	<u>15,576</u>
Total assets	<u>\$ 13,027,558</u>	<u>\$ 10,524,145</u>
Liabilities		
Accounts payable	36,663	54,262
Accrued expenses	<u>121,462</u>	<u>58,544</u>
Total liabilities	<u>158,125</u>	<u>112,806</u>
Deferred Inflows of Resources		
Deferred property tax revenues	6,149,030	4,976,710
Deferred lease payments	<u>116,845</u>	<u>-</u>
Total deferred inflows of resources	<u>6,265,875</u>	<u>4,976,710</u>
Fund Balances		
Nonspendable:		
Prepays	10,892	15,576
Restricted for emergencies	174,700	168,600
Unassigned	<u>6,417,966</u>	<u>5,250,453</u>
Total fund balances	<u>6,603,558</u>	<u>5,434,629</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 13,027,558</u>	<u>\$ 10,524,145</u>
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in the governmental fund financial statements.		
Capital assets, net	5,646,295	5,865,029
Long-term liabilities, including compensated absences, are not due and payable in the current period and therefore are not reported as liabilities in the governmental fund financial statements.		
Accrued compensated absences	(423,187)	(239,549)
Net pension assets and liability amounts and deferred outflows and inflows of resources represent acquisition or consumption of net position that applies to future periods and, therefore, are not reported in the governmental fund financial statements.		
Net pension (liability)/asset- SWDB plan	(221,634)	1,416,283
Net pension liability - volunteer pension	(772,167)	(614,953)
Deferred inflows of resources - pension plans	(137,236)	(1,231,476)
Deferred outflows of resources- pension plans	<u>1,512,360</u>	<u>890,969</u>
Net position of governmental activities	<u>\$ 12,207,989</u>	<u>\$ 11,520,932</u>

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Statement of Revenues, Expenditures,
and Changes in Fund Balances - Governmental Fund
For the Years Ended December 31, 2023 and 2022

	General Fund	
	2023	2022
Revenues		
Property taxes	\$ 4,970,402	\$ 5,006,171
Specific ownership taxes	228,642	223,993
Charges for services	179,267	218,018
Investment income	351,335	110,917
Miscellaneous	93,664	60,811
Total Revenues	5,823,310	5,619,910
Expenditures		
General Government		
Personnel services	3,455,999	3,168,680
Administration	395,352	367,487
Office expense	91,143	91,306
Operations	411,208	451,429
Training	138,677	125,010
Capital outlay	162,002	414,622
Total Expenditures	4,654,381	4,618,534
Net Changes in Fund Balances	1,168,929	1,001,376
Fund balances, beginning of year	5,434,629	4,433,253
Fund balances, end of the year	\$ 6,603,558	\$ 5,434,629

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Reconciliations of the Statements of Revenues, Expenditures
and Changes in Fund Balances of the Governmental Fund
to the Statements of Activities
For the Years Ended December 31, 2023 and 2022

	2023	2022
Net changes in fund balances—total governmental fund	\$ 1,168,929	\$ 1,001,376
Amounts reported for governmental activities in the statements of activities are different because:		
In the statement of activities, the net gain or loss on the disposal of capital assets is reported. However, in the governmental funds, the proceeds from the sales increase financial resources.		
Disposal of capital assets	(29,535)	-
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense.		
Capital outlay	162,002	383,434
Depreciation expense	(351,201)	(330,001)
The change in compensated absences in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds		
	(183,638)	1,618
Net pension expense relating to changes in account balances of the District's defined benefit retirement plans are recognized on the statement of activities and are not reported as expenditures in the governmental funds.		
Pension income (expense) - SWDB pension	50,823	377,649
Pension income (expense) - volunteer pension	(130,323)	100,835
Changes in net position of governmental activities	\$ 687,057	\$ 1,534,911

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

1. Definition of Reporting Entity

The Boulder Rural Fire Protection District (“District”) is organized under the provisions of Section 32-1-305 (6) of the Colorado Revised Statutes (“C.R.S.”). It is a quasi-municipal corporation and a political subdivision of the State of Colorado with all powers thereof which includes the power to levy taxes against property within the District.

In accordance with governmental accounting standards, the Boulder Rural Fire Protection District has considered the possibility of inclusion of additional entities in its financial statements.

The definition of the reporting entity is based primarily on financial accountability. The District is financially accountable for organizations that make up its legal entity. It is also financially accountable for legally separate organizations if District officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. The District may also be financially accountable for organizations that are fiscally dependent upon it.

Based upon the application of these criteria, no additional organizations are includable within the District's reporting entity.

2. Summary of Significant Accounting Policies

The accounting policies of the Boulder Rural Fire Protection District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. Following is a summary of the more significant policies:

Basis of Accounting

The financial statements of the Boulder Rural Fire Protection District (District) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. The District does not report any *business-type activities*.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current *financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, specific ownership taxes, charges for services, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements, a reconciliation is presented that briefly explains the adjustments necessary to reconcile to ending net position and the change in net position.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

The District reports the following major governmental fund:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources and activities of the District.

Cash and Investments

Cash equivalents include investments with original maturities of three months or less. Investments are recorded at fair value.

Accounts Receivable

Receivables consist of amounts due for services provided. An allowance for doubtful accounts is not necessary as amounts due have been fully collected in the succeeding year.

Property taxes

Property taxes are levied on November 1 and attach as an enforceable lien on property on January 1. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's office collects property taxes and remits to the District on a monthly basis.

Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred inflow of resources are recorded at December 31. As the tax is collected in the succeeding year, the deferred revenue is recognized as revenue and the receivable is reduced.

Prepaid Items

Payment made to vendors for goods or services that will benefit periods beyond year-end are recorded as prepaid items or deposits in the government-wide and governmental fund financial statements and will be reported as expenditures in the following year. Because these assets do not represent current financial resources, they are included in the non-spendable fund balance.

Capital assets

Capital assets include property and equipment, which are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Buildings and Improvements	7- 40 years
Machinery and Equipment	5 - 10 years
Vehicles	10 -25 years

Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the governmental activities fund type statement of net position.

Compensated Absences

Employees of the District are allowed to accumulate unused vacation and sick time. Upon termination of employment with the District, an employee may be compensated for accrued vacation and sick time at the current rate of pay. Personal leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services rendered and it is probable that the District will compensate the employees for the benefits earned. Upon termination of employment from the District, an employee will be compensated for all accrued vacation and compensatory time at their current rate of pay. In addition, sick leave is paid out on a three-for-one basis (i.e., three sick days for one day's pay) for certain eligible employees.

Leases

The District is a lessor of a long-term lease of certain real property of the District. The District recognizes a lease receivable and a deferred inflow of resources in the financial statements. At the commencement of the lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and balance sheets reports a separate section for deferred outflows of resources. This separate financial statement element represents

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to the liabilities, the statement of financial position and balance sheets reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position and fund balance that applies to a futures period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

- *Net Investment in Capital Assets* includes the District's capital assets (net of accumulated depreciation) reduced by the outstanding balances of bonds that are attributable to the acquisition, construction, or improvement of those assets.
- *Restricted Net Position* includes assets that have third-party (statutory, bond covenant, or granting agency) limitations on their use. The District typically uses restricted assets, first, as appropriate opportunities arise, but reserves the right to selectively defer the use until a future project
- *Unrestricted Net Position* typically includes unrestricted liquid assets. The Board has the authority to revisit or alter this designation.

Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- *Nonspendable fund balance* - The portion of fund balance that cannot be spent because it is either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The District reported \$10,892 and \$15,576 in nonspendable fund balance as of December 31, 2023 and 2022, respectively.
- *Restricted fund balance* - This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

legislation. The District has classified Emergency Reserves as being restricted because their use is restricted by State Statute for declared emergencies. The District reported \$174,700 and \$168,600 in restricted fund balance as of December 31, 2023 and 2022, respectively.

- *Committed fund balance* - This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. These amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The District did not report any committed fund balance as of December 31, 2023 and 2022, respectively.
- *Unassigned fund balance* – This classification includes the residual fund balance for the General Fund.

The District would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires that District management make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Recently Adopted Accounting Pronouncements

The GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements or “SBITAs”, in fiscal year 2023. This Statement was issued in May 2020 and increases the usefulness of government financial statements by requiring recognition of certain subscription based IT assets and liabilities for subscriptions that previously were classified as expenses and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement were effective for the District as of January 1, 2023. The District’s SBITAs were determined to be out of scope for GASB 96 resulting in no impact to the District’s financial statements.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the District's financial position and operations. However, complete comparative data in accordance with generally accepted accounting principles has not been presented since its inclusion would make the financial statements unduly complex and difficult to read.

Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

Budgets and Budgetary Accounting

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- In October, District Management submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31, the budget is legally enacted through passage of a resolution.
- Any revisions that alter the total expenditures of any fund must be approved by the Board of Directors.
- Budgets are legally adopted for all funds of the District on a basis consistent with generally accepted accounting principles (GAAP).
- Budgeted amounts in the financial statements are as originally adopted or as amended by the Board of Directors. All appropriations lapse at year end.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

3. Cash and Investments

A summary of deposits and investments as of December 31, 2023 and 2022 follows:

	<u>2023</u>	<u>2022</u>
Cash deposits	249,681	344,055
Investments	<u>6,458,167</u>	<u>5,157,658</u>
Total cash and investments	<u>\$ 6,707,848</u>	<u>\$ 5,501,713</u>

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At December 31, 2023 and 2022, State regulatory commissioners have indicated that all financial institutions holding deposits for the District are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The District has no policy regarding custodial credit risk for deposits.

At December 31, 2023, the District had deposits with financial institutions with a carrying amount of \$249,681. The bank balances with the financial institutions were \$245,809. All bank balances were covered by federal depository insurance, and the District had no deposit risk at December 31, 2023.

At December 31, 2022, the District had deposits with financial institutions with a carrying amount of \$344,055. The bank balances with the financial institutions were \$342,963. Of these balances \$250,000 was covered by federal depository insurance and \$92,963 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

3. Cash and Investments (continued)

Investments

Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

Colorado statutes specify in which instruments the units of local government may invest which includes:

- obligations of the United States and certain U.S. government agency securities,
- certain international agency securities,
- general obligation and revenue bonds of U.S. local government entities,
- bankers' acceptances of certain banks,
- commercial paper,
- written repurchase agreements collateralized by certain authorized securities,
- certain money market funds,
- guaranteed investment contracts, and
- local government investment pools.

The above investments are authorized for all funds and fund types used by Colorado municipalities.

Local Government Investment Pool

The District had invested \$6,458,167 and \$5,157,658 at December 31, 2023 and 2022 respectively, in the Colorado Local Government Liquid Asset Trust (COLOTRUST)(the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust currently offers three portfolios – COLOTRUSTPRIME, COLOTRUST PLUS+, and COLOTRUST EDGE.

COLOTRUST PRIME and COLOTRUST PLUS+, which operate similarly to a money market fund and each share is equal in value to \$1.00, offer daily liquidity. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under C.R.S. 24-75-601.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

3. Cash and Investments (continued)

COLOTRUST EDGE, a variable Net Asset Value (NAV) Local Government Investment Pool, offers weekly liquidity and is managed to approximate a \$10.00 transactional share price. COLOTRUST EDGE may invest in securities authorized by C.R.S. 24-75-601, including U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under C.R.S. 24-75-601.

A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST PRIME and COLOTRUST PLUS+ are rated AAAM by Standard & Poor's. COLOTRUST EDGE is rated AA Af/S1 by Fitch Ratings. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily or weekly, and there is no redemption notice period.

4. Lease Receivable

The District receives payments under a long-term lease of certain real property of the District. The lease receivable is recorded in an amount equal to the present value of the expected future minimum lease payments received, discounted by an applicable interest rate of 4.3%. The lease expires June 30, 2028. The lease is amortized as follows:

<u>Year ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 11,765	\$ 2,635	\$ 14,400
2024	24,302	4,498	28,800
2025	25,368	3,432	28,800
2026	26,480	2,320	28,800
2027	27,641	1,159	28,800
Thereafter	14,272	128	14,400
	<u>\$ 129,828</u>	<u>\$ 14,172</u>	<u>\$ 144,000</u>

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2023 and 2022

5. Capital Assets

An analysis of the changes in capital assets for the years ended December 31, 2023 and 2022 is shown on the following tables. Depreciation expense for both years was charged to Operations on the Statement of Activities.

	Balance December 31, 2022	Additions	Deletions	Balance December 31, 2023
Governmental Activities				
Capital assets, <i>not being depreciated</i> :				
Land and improvements	\$ 450,000	\$ -	\$ -	\$ 450,000
Total capital assets, <i>not being depreciated</i>	<u>450,000</u>	<u>-</u>	<u>-</u>	<u>450,000</u>
Capital assets, being depreciated:				
Buildings and improvements	5,569,236	29,003	-	5,598,239
Machinery and equipment	731,790	36,178	-	767,968
Vehicles	<u>3,478,168</u>	<u>96,821</u>	<u>(402,756)</u>	<u>3,172,233</u>
Total capital assets, being depreciated	<u>9,779,194</u>	<u>162,002</u>	<u>(402,756)</u>	<u>9,538,440</u>
Less accumulated depreciation:				
Buildings and improvements	(1,836,971)	(132,067)	-	(1,969,038)
Machinery and equipment	(603,230)	(80,724)	-	(683,954)
Vehicles	<u>(1,923,964)</u>	<u>(138,410)</u>	<u>373,221</u>	<u>(1,689,153)</u>
Total Accumulated Depreciation	<u>(4,364,165)</u>	<u>(351,201)</u>	<u>373,221</u>	<u>(4,342,145)</u>
Total capital assets, <i>being depreciated, net</i>	<u>5,415,029</u>	<u>(189,199)</u>	<u>(29,535)</u>	<u>5,196,295</u>
Capital assets, net	<u>\$ 5,865,029</u>	<u>\$ (189,199)</u>	<u>\$ (29,535)</u>	<u>\$ 5,646,295</u>

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2023 and 2022

5. Capital Assets (continued)

	Balance December 31, 2021	Additions	Deletions	Balance December 31, 2022
Governmental Activities				
Capital assets, <i>not being depreciated</i> :				
Land and improvements	\$ 450,000	\$ -	\$ -	\$ 450,000
Total capital assets, <i>not being depreciated</i>	<u>450,000</u>	<u>-</u>	<u>-</u>	<u>450,000</u>
Capital assets, being depreciated:				
Buildings and improvements	5,569,236	-	-	5,569,236
Machinery and equipment	731,790	-	-	731,790
Vehicles	3,094,734	383,434	-	3,478,168
Total capital assets, being depreciated	<u>9,395,760</u>	<u>383,434</u>	<u>-</u>	<u>9,779,194</u>
Less accumulated depreciation:				
Buildings and improvements	(1,705,579)	(131,392)	-	(1,836,971)
Machinery and equipment	(481,972)	(121,258)	-	(603,230)
Vehicles	(1,846,613)	(77,351)	-	(1,923,964)
Total Accumulated Depreciation	<u>(4,034,164)</u>	<u>(330,001)</u>	<u>-</u>	<u>(4,364,165)</u>
Total capital assets, <i>being depreciated, net</i>	<u>5,361,596</u>	<u>53,433</u>	<u>-</u>	<u>5,415,029</u>
Capital assets, net	<u>\$ 5,811,596</u>	<u>\$ 53,433</u>	<u>\$ -</u>	<u>\$ 5,865,029</u>

Note some assets have been reclassified in comparison to prior years' asset classification.

6. Compensated Absences

There was a personnel policy change in compensated absences. Prior to fiscal year 2023, compensated absences were accrued at 33% of employee balances. For fiscal year 2023 going forward, compensated absences are accrued at 100% of employee balances. The District reported compensated absences as follows:

	Balance December 31, 2022	Additions	Balance December 31, 2023
Compensated Absences	239,549	183,638	423,187

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plans

Volunteer Firefighters' Pension Plan

Plan description. The District has established the Volunteer Firefighters' Pension Plan (the "Plan"). As of January 1, 2023 and 2022, the actuarial valuation dates, the Plan had 34 retirees and beneficiaries, 1 inactive, nonretired member, and 2 active members.

The Fire & Police Pension Association (FPPA) administers an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available annual comprehensive financial report that can be obtained at FPPAco.org. Once in the site, locate the site map at the bottom of the web page and you will find the 'Annual Report' link.

Benefits provided. Any firefighter who has both attained the age of 50 and completed 20 years of active service shall be eligible for a monthly pension. Pro rata pensions would apply to volunteers who reached 50 years of age and had between 10 and 20 years of service. A firefighter, who is disabled in the line of duty and whose disability is of such character and magnitude as to deprive the firefighter of earning capacity which extends beyond one year, shall be compensated in an amount determined by the Pension Board. The Plan also provides for a lump-sum burial benefit upon the death of an active or retired firefighter. Spouses of deceased firefighters may receive benefits as authorized by State statute.

Funding Policy. Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2021 determined the contribution amounts for 2022 and 2023.

For the measurement periods ended December 31, 2023 and 2022, the District contributions were \$78,398 and \$78,398, respectively, towards meeting the unfunded liability. In addition, the State of Colorado contributions were \$29,700 and \$59,400, respectively.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At December 31, 2023 and 2022, the District reported a liabilities of \$772,167 and \$614,953. The liabilities used to calculate the net pension liabilities were determined by actuarial valuations as of January 1, 2023 and 2022, measurement dates of December 31, 2022 and 2021, respectively. The measurement dates are within one year of the plan sponsor's fiscal years ended of December 31, 2023 and 2022, and may be used for December 31, 2023 and 2022 reporting purposes.

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

For the years ended December 31, 2023 and 2022, the District recognized pension expense/(income) related to this plan of \$130,323 and \$(22,437). At December 31, 2023 and 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>2023</u>		<u>2022</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual earnings on pension plan investments	\$ 38,413	\$ -	\$ 9,526	\$ 76,402
Contributions subsequent to the measurement date	<u>78,398</u>	<u>-</u>	<u>78,398</u>	<u>-</u>
Total	<u>\$ 116,811</u>	<u>\$ -</u>	<u>\$ 87,924</u>	<u>\$ 76,402</u>

The \$78,398 and \$78,398 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	<u>Amortization</u>
2024	\$ (2,263)
2025	6,111
2026	12,055
2027	22,510
Total	<u>\$ 38,413</u>

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

Actuarial assumptions: The actuarial assumptions are associated with the Actuarially Determined Contribution for the Fiscal Year Ending December 31, 2022. The actuarial assumptions were changed for the Actuarial Valuation as of January 1, 2023 and as such, the Total Pension Liability was measured using those assumptions as follows:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar Open
Remaining Amortization Period	20 years
Asset valuation Period	5-year smoothed fair value
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	7.00%
Retirement Age	50% per year of eligibility until 100% at age 65.
Mortality	Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality. Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the sale for all years.

Discount rate. Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 4.05% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Nominal Rate of Return
Cash	1.00%	3.92%
Fixed Income-Rates	10.00%	5.45%
Fixed Income-Credit	5.00%	6.90%
Absolute Return	9.00%	6.49%
Long Short	6.00%	7.47%
Global Equity	35.00%	8.93%
Private Markets	34.00%	10.31%
Total	100.00%	

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

For the measurement period ended December 31, 2022

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net pension liability	\$ 903,406	\$ 772,167	\$ 660,019

For the measurement period ended December 31, 2021

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net pension liability	\$ 741,794	\$ 614,953	\$ 506,778

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

Statewide Defined Benefit Pension Plan

Plan Description: The Statewide Defined Benefit Plan (SWDB) is a cost-sharing multiple-employer defined benefit pension plan covering substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978 (New Hires), provided that they are not already covered by a statutorily exempt plan. As of August 5, 2003, the Plan may include clerical and other personnel from fire districts whose services are auxiliary to fire protection. The Plan became effective January 1, 1980. As of January 1, 2023, Statewide Defined Benefit Plan and the Statewide Hybrid Plan have merged to form the Statewide Retirement Plan (SRP) and the Statewide Defined Benefit Plan becomes the Defined Benefit Component of the Statewide Retirement Plan.

The SWDB assets are included in the Fire & Police Members' Benefit Investment Fund and assets. Assets from the Deferred Retirement Option Plan (DROP), Money Purchase Component, and Separate Retirement Account assets from eligible retired members are in the Fire & Police Members' Self-Directed Investment Fund.

The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available annual comprehensive financial report that can be obtained on FPPA's website at <http://www.FPPAco.org>.

Description of Benefits: A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members covered under Statewide Defined Benefit Social Security Component will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefit adjustments paid to retired members are evaluated annually and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions: Contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates increased 0.5 percent annual through 2022 to a total of 12 percent of pensionable earnings. Employer contributions increased 0.5 percent annually beginning in 2021 through 2030 to a total of 13.0 percent of pensionable earnings. In 2022, members of the SWDB plan and their employers were contributing at the rate of 12.0 percent and 9.0 percent, respectively, of pensionable earnings for a total contribution rate of 21.0 percent.

Contributions from members and employers of departments reentering the system are established by resolution and approved by the FPPA Board of Directors. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments. Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reflect the actual cost of reentry by department. Each reentry department is responsible to remit contributions to the plan in accordance with their most recent FPPA Board of Directors approved resolution.

The contribution rate for members and employers of affiliated social security employers is 6.0 percent and 4.5 percent, respectively, of pensionable earnings for a total contribution rate of 10.5 percent in 2021. Per the 2014 member election, members of the affiliate social security group had their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6.0 percent of pensionable earnings. Employer contributions will increase 0.25 percent annually beginning in 2021 through 2030 to a total of 6.5 percent of pensionable earnings.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

At December 31, 2023 and 2022, the District reported a net pension liability of \$221,634 and a net pension (asset) of \$(1,426,283), respectively, for its proportionate share of the net pension liability/(asset). The net pension liability was measured as of December 31, 2022 and 2021, and the total pension liability/(asset) used to calculate the net pension liability/(asset) was determined by January 1, 2023 and 2022 actuarial valuations. The actuarially determined contributions as of December 31, 2023 and 2022 are based upon the January 1, 2023 and 2022 actuarial valuations.

At December 31, 2022, the District's proportion was 0.2497%, which was an increase of 0.0116% from its proportion measured as of December 31, 2021. At December 31, 2021, the District's proportion was 0.2613%.

Actuarial assumptions: The actuarial valuations for the Statewide Benefit Plan were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2022. The valuations used the following actuarial assumption and other inputs:

	Actuarial Assumptions
Actuarial Valuation Date	January 1, 2023- Total Pension Liability January 1, 2022- Actuarial Determined Contributions
Actuarial Method	Entry Age Normal
Long-Term Investment Rate of Return	7.0%
Projected Salary Increases	4.25% - 11.25%
Cost of Living Adjustments	0%
Includes Inflation at	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The preretirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

At least every five years the FPPA’s Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA’s actuaries, Gabriel, Roeder, Smith & Company, based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund’s target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Global Equity	35.00%	8.93%
Equity Long/Short	6.00%	7.47%
Private Markets	34.00%	10.31%
Fixed Income-Rates	10.00%	5.45%
Fixed Income-Credit	5.00%	6.90%
Absolute Return	9.00%	6.49%
Cash	1.00%	3.92%
Total	100.00%	

Discount rate: The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board’s funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan’s fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan’s projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 4.05 percent (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00 percent.

Sensitivity: Regarding the sensitivity of the net pension liability/(asset) to changes in the single discount rate, the following presents the plan’s net pension liability/(asset), calculated using a single discount rate of 7.00 percent, as well as what the plan’s net pension liability/(asset) would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

Measurement period ended December 31, 2022

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1.00% Increase (8.00%)
Proportionate share of the net pension liability (asset)	\$ 1,527,914	\$ 221,634	\$ (860,389)

Measurement period ended December 31, 2021

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1.00% Increase (8.00%)
Proportionate share of the net pension liability (asset)	\$ (195,315)	\$ (1,416,283)	\$ (2,427,787)

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

For the years ended December 31, 2023 and 2022, the District recognized pension expense related to this plan of \$157,870 and pension benefit of \$182,132, respectively. At December 31, 2023 and 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	2023		2022	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between actual and expected experience	\$ 479,760	\$ 27,204	\$ 405,557	\$ 33,032
Changes in assumption and other inputs	283,943	-	201,972	-
Net difference between projected and actual earnings on pension plan investments	501,550	-	-	947,856
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	110,032	-	174,186
Contributions subsequent to the measurement date	208,693	-	195,516	-
Total	\$ 1,473,946	\$ 137,236	\$ 803,045	\$ 1,155,074

\$208,693 and \$195,516 reported as deferred outflows of resources related to SWDB pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year December 31, 2024 and December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDB pensions will be recognized in pension expense as follows:

Year ended December 31,	Amortization
2024	\$ 99,048
2025	193,777
2026	280,881
2027	395,573
2028	67,819
Thereafter	90,920
	\$ 1,128,018

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2023 and 2022

7. Defined Benefit Pension Plan (continued)

The average of the expected remaining service lives of all members in the plan, including active and inactive members, is 8.7704 years determined as of the beginning of the December 31, 2022 measurement period.

Subsequent Event: Statewide Retirement Plan

During 2022, House Bill 22-1034 was signed into law. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and Statewide Hybrid Plan to form the Statewide Retirement Plan effective January 1, 2023. The Statewide Retirement Plan became the Defined Benefit Component of the Statewide Retirement Plan.

8. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees or volunteers; and natural disasters. The District maintains insurance through a commercial carrier for these risks of loss.

9. Commitments and Contingencies

Claims and Judgments - The District participates in a number of federal, state, and local programs that are fully or partially funded by grants received from other governmental units. Expenses financed by grants are subject to audit by the appropriate grantor government. If expenses are disallowed due to noncompliance with grant program regulations, the District may be required to reimburse the grantor government. The District believes that disallowed expenses, if any, would not have a material effect on the overall financial position of the District.

TABOR Amendment - Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local government. The Amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the Amendment. The District has established an emergency reserve, representing 3% of fiscal year spending (excluding debt service), as required by the Amendment. At December 31, 2023 and 2022 the emergency reserve was \$174,700 and \$168,600, respectively, as recorded in the General Fund.

10. Subsequent Events

The District has evaluated subsequent events through June 26, 2024, the date which the financial statements were issued.

Boulder Rural Fire Protection District

Required Supplementary Information

Boulder Rural Fire Protection District
Statement of Revenues, Expenditures
and Changes in Fund Balance—Actual and Budget
Governmental Fund Type—General Fund
December 31, 2023

	Original & Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Tax revenue	\$ 5,193,960	\$ 5,199,044	\$ 5,084
Charges for services	158,220	179,267	21,047
Investment income	11,000	351,335	340,335
Miscellaneous	34,200	93,664	59,464
Total Revenues	<u>5,397,380</u>	<u>5,823,310</u>	<u>425,930</u>
Expenditures:			
General Government			
Personnel services	3,563,160	3,455,999	107,161
Administration	404,865	395,352	9,513
Office expense	56,596	91,143	(34,547)
Operations	386,308	411,208	(24,900)
Training	184,610	138,677	45,933
Capital outlay	468,500	162,002	306,498
Total Expenditures	<u>5,064,039</u>	<u>4,654,381</u>	<u>409,658</u>
Excess Revenue Over (Under)			
Expenditures	<u>333,341</u>	<u>1,168,929</u>	<u>835,588</u>
Fund Balance—Beginning of year	<u>5,428,020</u>	<u>5,434,629</u>	<u>6,609</u>
Fund Balance—End of Year	<u><u>\$ 5,761,361</u></u>	<u><u>\$ 6,603,558</u></u>	<u><u>\$ 842,197</u></u>

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Required Supplementary Information
Volunteer Pension
Schedule of Changes in Net Pension Liability and Related Ratios
Last 10 Years

Fiscal year ended December 31,	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total pension liability									
Service cost	\$ 2,300	\$ 2,300	\$ 2,280	\$ 2,280	\$ 7,502	\$ 7,502	\$ 8,559	\$ 8,559	\$ 11,491
Interest	94,449	96,926	97,095	99,301	111,498	112,362	108,201	109,263	114,355
Difference between expected and actual experience	91,075	-	31,649	-	(103,330)	-	17,113	-	(57,353)
Changes of assumptions	9,688	-	-	-	50,845	-	54,661	-	-
Benefit Payments	<u>(135,886)</u>	<u>(133,384)</u>	<u>(133,500)</u>	<u>(132,701)</u>	<u>(131,175)</u>	<u>(131,611)</u>	<u>(133,413)</u>	<u>(130,600)</u>	<u>(139,150)</u>
Net change in total pension liability	61,626	(34,158)	(2,476)	(31,120)	(64,660)	(11,747)	55,121	(12,778)	(70,657)
Total pension liability - Beginning	1,414,938	1,449,096	1,451,572	1,482,692	1,547,352	1,559,099	1,503,978	1,516,756	1,587,413
Total pension liability - Ending (a)	1,476,564	1,414,938	1,449,096	1,451,572	1,482,692	1,547,352	1,559,099	1,503,978	1,516,756
Plan fiduciary net position									
Employer contributions	78,398	83,453	83,453	79,500	79,500	159,000	-	79,500	79,500
Net investment income	(57,853)	101,192	74,439	83,862	783	79,639	27,813	10,983	37,265
Benefit payments	(135,886)	(133,384)	(133,500)	(132,701)	(131,175)	(131,611)	(133,413)	(130,600)	(139,150)
Administrative expense	(9,947)	(9,477)	(7,781)	(8,784)	(9,035)	(8,806)	(1,134)	(1,590)	(1,278)
State of Colorado supplemental discretionary payment	<u>29,700</u>	<u>59,400</u>	<u>29,700</u>	<u>-</u>	<u>29,700</u>	<u>29,700</u>	<u>29,700</u>	<u>29,700</u>	<u>29,700</u>
Net change in plan fiduciary net position	(95,588)	101,184	46,311	21,877	(30,227)	127,922	(77,034)	(12,007)	6,037
Plan fiduciary net position - beginning	799,985	698,801	652,490	630,613	660,840	532,918	609,952	621,959	615,922
Plan fiduciary net position - end (b)	<u>704,397</u>	<u>799,985</u>	<u>698,801</u>	<u>652,490</u>	<u>630,613</u>	<u>660,840</u>	<u>532,918</u>	<u>609,952</u>	<u>621,959</u>
District's net pension liability - ending (a)-(b)	772,167	614,953	750,295	799,082	852,079	886,512	1,026,181	894,026	894,797
Plan fiduciary net position as a percentage of the total pension liability	47.71%	56.54%	48.22%	44.95%	42.53%	42.71%	34.18%	40.56%	41.01%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

Note 2: The data provided in this schedule is based as of the measurement date of the District's net pension liability.

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Required Supplementary Information
Volunteer Pension
Schedule of Employer Contributions

<u>Year Ending***</u>	<u>Actuarially Required Contributions</u>	<u>Actual Employer Contributions *</u>	<u>Contribution Excess/(Deficiency)</u>	<u>Actual Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
12/31/2023	\$ 78,398	\$ 108,098	\$ 29,700	\$ -	N/A**
12/31/2022	\$ 83,453	\$ 142,853	\$ 59,400	\$ -	N/A**
12/31/2021	\$ 83,453	\$ 113,153	\$ 29,700	\$ -	N/A**
12/31/2020	\$ 79,500	\$ 102,338	\$ 22,838	\$ -	N/A**
12/31/2019	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2018	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2017	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2016	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2015	\$ 112,746	\$ 109,200	\$ (3,546)	\$ -	N/A**
12/31/2014	\$ 106,841	\$ 109,200	\$ 2,359	\$ -	N/A**

Note: This schedule is intended to show information for ten years.

* Includes both employer and State of Colorado Supplementary Discretionary Payment.

** Ratio not applicable (N/A) since payroll is zero due to the plan covering volunteers.

*** Reported in District's fiscal year ending statements, but amounts are determined based on a measurement period from one year prior

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Required Supplementary Information
Statewide Defined Benefit Plan
Schedule of Proportionate Share of the Net Pension Liability (Asset) and Related Ratios

<u>Measurement Date</u>	<u>Proportion of the Net Pension Liability (Asset)</u>	<u>Proportionate Share of the Net Pension Liability (Asset)</u>	<u>Actual Covered Payroll</u>	<u>Net Pension Liability (Asset) as a Percentage of Covered Payroll</u>	<u>Fiduciary Net Position as a Percentage of Total Pension Liability (Asset)</u>
*					
12/31/2022	0.250%	\$ 221,634	\$ 2,180,566	10.2%	97.6%
12/31/2021	0.261%	\$ (1,416,283)	\$ 2,103,829	-67.3%	116.2%
12/31/2020	0.222%	\$ (482,632)	\$ 1,819,538	-26.5%	106.8%
12/31/2019	0.183%	\$ (103,341)	\$ 1,245,050	-8.3%	101.9%
12/31/2018	0.173%	\$ 218,896	\$ 1,059,533	20.7%	95.2%
12/31/2017	0.217%	\$ (312,322)	\$ 1,353,150	-23.1%	106.3%
12/31/2016	0.247%	\$ 89,114	\$ 1,268,637	7.0%	98.2%
12/31/2015	0.244%	\$ (4,305)	\$ 1,183,838	-0.4%	100.1%
12/31/2014	0.277%	\$ (313,078)	\$ 1,247,525	-25.1%	106.8%
12/31/2013	0.245%	\$ (319,141)	\$ 1,065,413	-30.0%	105.8%

Note: This schedule is intended to show information for ten years.

* The data provided in this schedule is based as of the measurement date of the District's net pension liability, which is as of the beginning of the year.

Boulder Rural Fire Protection District
Required Supplementary Information
Statewide Defined Benefit Plan
Schedule of Employer Contributions

<u>Year Ending</u>	<u>Actuarially Required Contributions</u>	<u>Actual Employer Contributions</u>	<u>Contribution Excess/(Deficiency)</u>	<u>Actual Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
12/31/2023	\$ 208,693	\$ 208,693	\$ -	\$ 2,196,770	9.5%
12/31/2022	\$ 195,516	\$ 195,516	\$ -	\$ 2,180,566	9%
12/31/2021	\$ 178,826	\$ 178,826	\$ -	\$ 2,103,829	9%
12/31/2020	\$ 145,563	\$ 145,563	\$ -	\$ 1,819,538	8%
12/31/2019	\$ 99,604	\$ 99,604	\$ -	\$ 1,245,050	8%
12/31/2018	\$ 84,763	\$ 84,763	\$ -	\$ 1,059,533	8%
12/31/2017	\$ 108,252	\$ 108,252	\$ -	\$ 1,353,150	8%
12/31/2016	\$ 101,652	\$ 101,652	\$ -	\$ 1,268,637	8%
12/31/2015	\$ 94,707	\$ 94,707	\$ -	\$ 1,183,838	8%
12/31/2014	\$ 99,802	\$ 99,802	\$ -	\$ 1,247,525	8%

Note: This schedule is intended to show information for ten years.